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Influence of Financing on Quality of University Education in Kenya

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Abstract: Higher education in Kenya is characterized by students' preference for public universities due to government financial support associated with such an admission. This demand for university education has significantly increased and continues to swell against a backdrop of decreasing ratio of financial allocation to universities from the Government. Since 2000/1 academic year, only about 6% of registered Kenya Certificate of Secondary Education candidates, which is an equivalent of 25% of candidates who meet minimum university entry requirements, gets admitted on Government sponsorship to public universities. It is this surplus supply of qualified students that created market for privatization of university education in public and private universities in Kenya. It is argued in this paper that the current arrangement in financing higher education in Kenya is inadequate and aggravated by ineffective university management. Lack of enough funding has lead to shortage of basic learning resources and teaching staff, students' agitation and administrative weaknesses. The effect of the inadequate financing on delivery of services at the universities is questionable quality of graduates. It is recommended that the Government should enhance managerial capacity of top university managers besides developing strategies for meeting financial gaps required by the universities for production of quality graduates.

Keywords: Higher education, Quality, demand and privatization.

1. BACKGROUND

It is feared that universities within the African continent have suffered decline in provision of quality education. Several factors are believed to have contributed to the decline in quality of university education in Africa. These include a decline in per unit costs amid rapidly rising enrollments; insufficient numbers of qualified academic staff in higher education institutions as the result of brain drain, retirements and HIV/AIDS; low internal and external efficiency; and poor governance (Materu, 2007).

According to Ajayi (2006), the demand for higher education in Nigeria, particularly at the university level, has outgrown what the government could cope with. This led to the advent of private higher education and concern for quality assurance at this level. Tumwesigye (2006) found out that expansion of university education in Uganda was faster, primarily due to the increasing social demand for higher education in the country.

This trend was particularly evident in Ethiopia, where only three public universities existed until 1996. By 2005, about 60 private for-profit higher education institutions had been founded in Ethiopia. This has led to mixed feelings among the Ethiopian public. While some laud the opportunities and advantages these new institutions bring, others are apprehensive that the quality of education might be compromised by an expansion motivated by monetary gain (Alemu, 2010).

Kenya similarly placed considerable importance on the role of education in promoting economic and social development after the achievement of independence in 1963. This resulted in rapid expansion of higher education system despite dwindling national economic fortunes.

The Kenya economy and by extension the education sector faced major challenges in the 1970s and 1980s. Some of these were due to poor terms of international trade, including the oil crisis, as well as increasing misunderstanding, corruption and ethnically-inspired inefficiencies and inequity. It is in this context that the IMF pushed for the implementation of Structural Adjustment Programmes (SAPs) in the 1980s when Kenya sought financial assistance to implement some of its development policies. SAPs recommended that the Government reduce its budgetary support to the education sector.

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Consequently in 1994, the Government of Kenya decreased the education budget from 37% of its total annual recurrent budget to about 30%. Further, in 2006/07 public expenditure on higher education decreased by 9.4% (Sihanya, 2008).

Prior to SAP policies, universities received their revenues from the Government purse. A cost sharing policy was implemented from 1991 where students would pay for their tuition and maintenance fees. The fees paid were to be sources of income for the universities to enable them to meet the costs of providing quality education. The result was a rapid rise in student enrolment not only in public universities, but also in private universities as shown in Table 1.1.

Table1. Student Enrolment in Kenyan Universities, 2002/03 – 2010/11

Type of l	University	2002/03	2003/04	2004/05	2005/06	2006/07	2007/08	2008/09	2009/10	2010/2011
	Enrolment	71,832	72,550	81,491	81,677	91,337	97,107	100,648	122,700	150,926
Public	Yearly									
Public	increase		1.0	12.32	0.23	11.83	6.32	3.65	21.91	23.0
	as a %									
	Enrolment	8,680	9,541	12,660	13,606	20,892	21,132	22,198	20,089	31,327
Private	Yearly									
Filvate	increase		9.92	32.69	7.47	53.55	1.15	5.05	-9.5	55.95
	as a %									

Sources: Statistical Abstract (Republic of Kenya, 2009, 2011).

The student enrolment shown in Table 1 relates to data from seven public universities and eleven accredited private universities in Kenya. The table illustrates fluctuating rate of increase in student enrolment in both public and private universities. The fluctuations were higher among private universities.

It was anticipated that revenues from self sponsored students in public universities would be used to expand facilities and enhance quality. However, studies reveal the reverse as true. A study conducted among public universities in Kenya in 2006 found out that the provision of physical facilities such as lecture theatres, library resources and computer services were inadequate (Olel, 2006). Other studies have shown that research and publications by faculty have sharply dropped due to heavy teaching responsibilities – brought about by the rising student numbers, plus the emerging trend where lecturers moonlight so as to make some extra money to supplement their pay (Chacha 2004; Olel 2006). Without adequate research, what informs the curriculum taught in universities?

While university expansion has led to increased access, the quality of the education provided by the existing and newly established higher education institutions has continued to raise serious concern (Mayunga, Stefan & Christoph, 2009). Similar views have been expressed by other scholars (Kiamba 2004; Sihanya (2009)), who have argued that the student enrolment explosion, has adversely affected the quality of education in public universities. It is thought the programme was implemented without specific staff recruitment or training and without expansion or upgrades to the physical learning resources at the universities. In a study by Oanda, Chege, & Wasonga (2008), it was found out that the drive for privatization of higher education and the growth of private university institutions were not developed out of a policy context initiated by Kenya.

Currently public universities receive most of their funding from the government. Of this amount, about eighty percent (80%) of government capitation to public universities goes to pay emoluments leaving only twenty percent (20%) for operations and maintenance. Private universities on the other hand, fund themselves through tuition fees and they are run as 'not-for-profit' trusts. They do not receive any direct benefits from the government. They can, however, apply for tax waivers on some imported equipment (Republic of Kenya, 2009).

University education and training is expensive and requires considerable investment. In 2009/10, the proportion of public spending by the Kenya government at university level as percentage of total education allocation was estimated at 11%. This excluded direct household financing paid by students.

Table 2 shows that the recurrent expenditure on university education in Kenya was expected to decline by 7.8% in the fiscal year 2011/2012 while the development expenditure for university during the same period was expected to more than double. It is difficult to explain the decline in recurrent expenditure, but the increase in development expenditure could be attributed to the expected double intake by the universities later in the year.

Table2. Expenditure for University Education in Kenya 2007/08 – 2011/12 (Kshs. million)

Description	2007/2008	2008/2009	2009/2010	2010/2011	2011/2012	% Drop or increase
Recurrent expenditure	10,941.5	12,899.8	16,266.5	33,784.5	31,137.4	7.8
Development Expenditure	693.0	1,967.0	2,340.4	3,022.2	7,404.7	145.0

Source: Economic Survey (Republic of Kenya, 2012).

2. STATEMENT OF THE PROBLEM

The expanding enrolments in public universities in Kenya were considered a revenue stream and business opportunity to individual and corporate investors in private higher education. This has led to establishment of several private universities. In the midst of this singular focus on revenues by private and public universities, basic internal quality assurance processes were ignored. The question that was asked is: What is the influence of financing on quality of university education in Kenya? The study therefore sought to determine the influence of financing and other variables on provision of quality university education.

3. METHODOLOGY

This study adopted a survey design. Data was collected from two public universities and two private universities in Kenya in the year 2010. The sample size was 652 respondents comprising 502 undergraduate degree students, 127 lecturing staff and 23 library staff. Questionnaires were prepared to solicit specific information from each category of respondents. Statistical Packages for Social Sciences (SPSS) was used as a tool to generate frequencies and percentages. Some information was obtained from websites and publications of government agencies. Care was taken to ensure that secondary information used in this document were authentic and provided by the relevant bodies.

4. RESEARCH OBJECTIVES

- To determine the influence of financing on quality of physical learning facilities in Kenyan public and private universities
- To find out influence of financing on effectiveness of faculty members in performing their duties in Kenyan public and private universities.

5. LIMITATION OF THE STUDY

The information in the study was collected from four universities only; two being public while the other two were private universities. Whereas it could have been plausible to visit all the universities, the four universities were sampled in a way that the findings were representative and allowed generalization of findings to both public and private universities in Kenya.

6. RESULTS AND DISCUSSIONS

6.1. Physical Learning Facilities

One objective of the study was to determine the influence of financing on quality of physical learning facilities in Kenyan public and private universities. The facilities referred to in this study include lecture rooms, laboratory equipment, number and quality of computers, library resources and availability of sporting facilities. The researcher asked respondents for their opinion on whether the facilities were satisfactory or not. Responses were as shown in Table 4.25.

Table3. Satisfaction Level of Physical Facilities among Staff and Students in Private and Public Universities in Kenya

	Universities				
Physical facilities	Private (satisfaction level as a %)	Public (satisfaction level as a %)			
Lecture Rooms	68.889	41.463			
Laboratory Equipment	80.0	35.366			
Number and Quality of Computers	84.444	31.706			
Sporting Facilities	63.158	44.411			

Results in table 3 above indicate that lecturers in private universities were satisfied with the facilities available teaching and learning facilities but their counterparts in public universities were not satisfied with the quantity and quality of the facilities. Shortage of lecture rooms in public universities implied that some students missed sitting space during lectures or attended lectures as they sat outside the lecture rooms thus, causing lack of concentration among learners. Shortage of facilities such as laboratory equipment and quality computers for practical lessons denied students opportunities to develop their skills and encouraged rote learning. Thus, effective teaching and learning in public universities was hampered by lack of enough essential facilities.

Shortage of physical facilities in public universities in Kenya is well documented. World Bank (2000), Cheboi (2006), Republic of Kenya (2006) and Kiganda (2009) noted that financial resources directed to university education were inadequate and that accelerated growth in student numbers in the public universities had not been matched by expansion of physical facilities and academic infrastructure. According to Okwakol (2008) most African universities do not have adequate physical facilities such as lecture rooms, office, and library and laboratory spaces to provide a suitable learning and teaching environment. She noted that 55% of laboratory equipment in most departments in universities were not in a state in which they could be used to carry out experiments. The net effect of this scenario was that only about half the experiments were done.

6.2. Library Resources

The study targeted 24 library staff in all universities, but only 23 responded resulting in a response rate of 95.8% which was considered adequate for this study. The distribution of respondents is shown in the table below.

•				
University	Frequency	Percent	Valid Percent	Cumulative Percent
Baraton	2	8.7	8.7	8.7
MMUST	4	17.4	17.4	26.1
UON	11	47.8	47.8	73.9
USIU	6	26.1	26.1	100.0
Total	23	100.0	100.0	

Table4. Library Staff

Table 4 shows that 47.8% of the respondents were drawn from the University of Nairobi. This high number was attributed to high number of colleges that the University has. Each of these colleges has a library.

Analysis was done on perceived satisfaction level among library staff with selected aspects of library services in private and public universities. The selected areas for investigation were library space, print journals, internet facilities, current books and e-journals. Results are shown in the table 5.

Table5. Satisfaction Level of Library Resources among Staff and Students in Private and Public 8	Universities in
Kenya	

	Universities				
Library resources	Private (satisfaction level as a %)	Public (satisfaction level as a %)			
Library Space	100	66.667			
Print Journals	100	66.667			
Internet Facilities	100	40.0			
Current books and e-journals	100	60.0			

The results in Table 5 above shows that library staff in private universities were satisfied with the available space, print journals, internet services and current books and e-journals. Library staff in the public universities, on the other hand were dissatisfied with the various services. This is not new as shortage of physical facilities had been cited by academicians in other studies (Olel, 2006; Ndethiu, 2007; Okwakol, 2008; Eshiwani, 2009). From the results, it is evident that shortage of library resources was a major hindrance to effective teaching and learning in public universities.

6.3. Sporting Facilities

Students were asked to state their level of satisfaction with the sporting facilities provided by the university. Results are shown below.

Table6. Sporting Facilities

Pu	ıblic Universities		Private Universities		
Response	F	%	Response	F	%
VD	86	25.294	VD	7	4.605
D	103	30.294	D	49	32.237
S	123	36.176	S	64	42.105
HS	28	8.235	HS	32	21.053
Total	340	99.999	Total	152	100.00

VD = Very Dissatisfactory, D = Dissatisfactory, S = Satisfactory, HS = Highly Satisfactory, F = Frequency % = Percentage

Table 6 above shows that 63.158% and 44.411% of students from private and public universities respectively were satisfied with provision of sporting facilities. This was interpreted to mean that public universities did not provide adequate sporting facilities. The inference was that inadequate provision of sporting activities in public universities in Kenya negatively influenced the quality of teaching and learning in these institutions (Keim, 2008; Fox, Barr-Anderson, Neumark-Sztainer & Wall, 2010; Taylor & Turek, 2010).

6.4. Faculty Performance of Research and Teaching Duties

The second objective of the study was to find out influence of financing on effectiveness of faculty members in performing their duties in Kenyan public and private universities. The first part of this analysis was about teaching duties while second part was about research duties.

6.5. Ratio of Lecturers to Students

For effective teaching to take place at a university, there is a minimum ratio of lecturing staff against number of enrolled students to be achieved which was recommended by Commission for Higher Education (CHE). The recommended lecturer/student ratio was compared against what was available at the selected universities. Table 7 shows the recommended lecturer/staff ratios.

Table7. Recommended ratio per department of staff to students

Programme	Lecturer/Student Ratio
Applied Sciences	1:10
Arts and Humanities	1:15
Medical and Allied Sciences	1:7
Pure and Natural Sciences	1:10
Social Sciences	1:18

Source: *CHE* (2010)

Attempt was made to analyse the lecturer/students ratio per department of each of the selected universities. Information was obtained from the relevant offices and the results that there was shortage of staff in all the departments of University of Nairobi. It also showed that the number of lecturers available was 44.54% of the expected number of lecturers. Assume that the short fall was filled by part time lecturers as is the international practice, then part time lecturers formed 55.46% of the teaching staff. From the table it is evident that Education and External Studies and Humanities and Social Sciences experienced larger shortage of lecturers.

At Masinde Muliro University there was experiencing shortage of lecturers. It also showed that the University had 53.182% of its teaching staff requirement. This meant that 47% of its teaching staff were part time lecturers.

Full time lecturers at USIU were 25.501% of the expected number of lecturing staff. The table also shows that management at USIU had made deliberate effort to recruit more part time staff which currently forms 74.499% of its teaching force to fill the short fall in teaching requirement. This shows serious shortage of full time lecturers.

Baraton was experiencing a shortage of lecturers. The shortage of 21 lecturers represented 23.333% in the three faculties. This shortage was very serious since this was a short fall after considering both full time and part time lecturing staff. It shows that the university was experiencing difficulties in attracting personnel for the teaching positions. It was not understandable that amidst this difficulty the University had more lecturers than necessary in Science and Technology faculty. The suspicion was that the extra staff were serving religious purposes in addition to their teaching duties.

The results above show that the shortage was more serious in private universities than public universities. It was therefore interpreted that shortage of lecturers reduced efficiency of lecturers in offering effective services for quality education in private and public universities in Kenya. This finding corroborates earlier studies, Waituru (1999), Maria et al (2003) and Mutisya (2010) which singled out shortage of lecturers as serious threat to offering quality university education. As was found out, private and public universities have more part time than permanent lecturers. Part time staff are available for the scheduled lecturing hours but not for consultations with students. This arrangement denied students opportunity for deeper understanding of subject matter through critical enquiry in guided debate and practice.

6.6. Research Duties

The researcher wanted to find out the views of lecturing staff regarding the quality of research at the selected universities. The respondents were asked to respond to a statement, "Quality of research done by staff is high". Responses are shown in the table below.

Public Universities			Private Universities		
Response	F	%	Response	F	%
SD	5	6.096	SD	8	17.778
D	26	31.707	D	13	28.889
A	41	50.00	A	20	44.444
SA	10	12.195	SA	4	8.889

Table8. Quality of Research

Total

 $SD = Strongly\ Disagree,\ D = Disagree,\ A = Agree,\ SA = Strongly\ Agree,\ F = Frequency,\ \% = Percentage$

99,998

Table 8 shows that 62.195% and 53.333% of the respondents from private and public universities respectively were in agreement that quality of research was high.

Total

45

100.00

Attempt was made to find out if increase in student numbers has had effect on research activities. The question responded to was, "Quantity and quality of research has been negatively affected by number of students admitted in to this university". Results are shown in the table below.

Public Universities			Private Universities		
Response	NO	%	Response	NO	%
SD	9	10.976	SD	7	15.556
D	26	31.707	D	20	44.444
A	20	24.390	A	10	22.222
SA	27	32.927	SA	8	17.778
Total	82	100.00	Total	45	100.00

Table9. Effect of Student Numbers on Quality and Quantity of Research

 $SD = Strongly\ Disagree,\ D = Disagree,\ A = Agree,\ SA = Strongly\ Agree$

Table 9 above shows that the number of admitted students in public universities has had negative effect on quality and quantity of research. The staff who disagreed with the statement were 42.683% and 60.0% from public and private universities respectively. It was interpreted that increased student numbers negatively affected quality and quantity of research in private and public universities in Kenya. It was established that the negative effect was higher in public universities than private universities. It was inferred that private universities had experienced long term problem of conducting quality research due to increased student numbers alongside shortage of lecturers and reliance on part time staff for teaching. The findings compare to Olukoju (2002), Chacha (2004), Olel (2006) and Eshiwani (2009) who found that there was decline in terms of output, quality and regularity of publications among faculty staff.

The researcher wanted to find out if a research policy exists in the universities and whether the policy is known to the lecturers. The statement was, "A well articulated research policy exists and is known to all stakeholders". Responses were shown in the table below.

Table 10. Research Policy

Public Universities			Private Universities		
Response	F	%	Response	F	%
SD	13	15.854	SD	5	11.111
D	26	31.707	D	11	24.444
A	33	40.244	A	25	55.556
SA	10	12.195	SA	4	8.889
Total	82	100.00	Total	45	100.00

 $SD = Strongly\ Disagree,\ D = Disagree,\ A = Agree,\ SA = Strongly\ Agree,\ F = Frequency,\ \% = Percentage$

Table 10 above shows that 52.439% and 64.445% of lecturers from public and private universities respectively agreed that a well articulated research policy exists and is known to the lecturers. Even a larger proportion of staff in private than public universities were aware of the detail in research policies of their universities, there was need to communicate the research policies among staff in private universities and more effort in public universities.

Attempt was made to find out how credible and transparent was the criteria for disbursement of research funds. Respondents were asked to respond to this statement; "Credible and transparent criteria exist for disbursement of research funds and are known to all stakeholders". Responses are shown in the table below.

Table11. Criteria for Disbursement of Research Funds

Public Universities			Private Universities		
Response	F	%	Response	F	%
SD	12	14.634	SD	5	11.111
D	31	37.805	D	13	28.889
A	30	36.585	A	19	42.222
SA	9	10.976	SA	8	17.778
Total	82	100.00	Total	45	100.00

 $SD = Strongly\ Disagree,\ D = Disagree,\ A = Agree,\ SA = Strongly\ Agree,\ F = Frequency,\ \% = Percentage$

Table 11 shows that lecturers in private universities who agreed with the statement were 60.0%. Staff in public universities who agreed with the statement were 47.561%. The interpretation was that credibility and transparency of the criteria for disbursement of research funds in private universities in Kenya was satisfactory, but unsatisfactory for public universities. The management of public universities should ensure that criteria for disbursement of research funds does not become an impediment to effective conduct of research in private and public universities.

It is important to note that the effect of inadequate finance was compounded by ineffective institutional management processes in Kenyan public and private universities. It was found out that teaching and learning in public universities was negatively affected by low staff morale, lack of sufficient engagement of staff and students in decision making, inadequate communication between management and stakeholders, admissions of students beyond the capacity of physical facilities available in the institutions. Negative tribalism (ethnicity) and nepotism was found to hinder equal employment opportunities in private and public universities, particularly, the search for senior management. Private universities did not have teamwork among staff and did not satisfactorily engage students and staff in decision making (Gudo, 2012). According to K'Okul (2010), students' riots were attributed mainly to misunderstanding between the students and the university authority and poor management followed by inadequate learning facilities and ineffective guidance and counseling services. In a study by Maina (2009), it was found that colleges that keep students informed of the challenges that they faced in providing services and how they were handled gave students an opportunity to experience management in action and were better prepared for challenges. In March 2014, university staff in all public universities went on strike claiming fraudulent use of cash by university management. The staff unions accused top management of public universities of misusing funds that were provided by the government for their house allowance and salary increase (Damary, 2014). It was unfortunate that this strike was due to mischievous behavior of top university management of public universities. Industrial actions by students and staff in universities disrupt learning and negatively impact on the quality of education. All parties involved should at all times aim at providing solutions.

7. CONCLUSIONS

It was concluded that quality of services by faculty members was lowered by shortage of lecturing staff in both private and public universities. Quality of service provision by lecturers in public universities was further lowered by large number of admitted students and unsatisfactory criteria for disbursement of research funds. There was a significant difference between public and private universities in availability of teaching and learning facilities and the quality of physical facilities in private universities was, in many cases, better than those in public universities. Thus, the quality of education offered in public universities was hampered by lack of enough essential facilities, inadequate number of teaching staff and ineffective management processes. These same factors affected the quality of education offered in private universities, but at a lower level compared to public universities.

8. RECOMMENDATIONS

- There was need for the government to increase funding to public universities and ensure innovative engagement with the private sector to raise finance needed by the universities. Such a move would allow universities to employ more lecturers to match the number of enrolled students in accordance with CHE recommendation of student staff ratios. Other measures to include effectively communicating criteria for obtaining and disbursement of research funds.
- To overcome shortage of physical facilities in public universities, student admissions should be based on available facilities. Secondly, the management should plan and budget for gradual improvement of available facilities and purchase new state of the art facilities to enhance quality learning.
- The top university management should undergo routine in-service management and leadership courses to enable them build capacity to effectively handle students and staff in a fast changing global community.

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